

## Appendix F

### Worth Technical Accounting Solutions Recommendations Tracker

<b>Ref</b>	<b>Recommendation</b>	<b>Accountable Officer</b>
1.	<p>A more comprehensive process for identifying current and expected financial pressures should be implemented, to take account of:</p> <ul style="list-style-type: none"><li>• future spending pressures</li><li>• key budget assumptions affecting grant funding and taxation income,</li><li>• historical accounting issues</li><li>• expected levels of General Fund reserves and working balances</li><li>• MRP and interest implications of any new Capitalisation Directions (CDs) approved.</li></ul>	Director of Finance
2.	<p>New and emerging financial pressures identified from R1 above should be reported to members as part of budget monitoring reports, together with a summary of their expected impact on future General Fund balances. This information should help to inform consideration of the Council's overall financial position and any potential requirement for further Government support.</p>	Corporate Director of Resources
3.	<p>If the CD adjustment in the financial statements is significantly different from the amount set out in the Direction for that financial year, the Statement of Accounts should explain why.</p>	Director of Finance
4.	<p>As CD adjustments represent material items of account they should be separately identified in the Movement in Reserves Statement and the material items note.</p>	Director of Finance
5.	<p>The accounting treatment adopted for material CD adjustments should be set out in accounting policy disclosures.</p>	Director of Finance
6.	<p>Disclosure notes which reference the CD should be internally consistent.</p>	Director of Finance
7.	<p>The Council's Treasury Management Strategy should be more transparent about:</p> <ul style="list-style-type: none"><li>• how forecast capital receipts are being used to finance different types of capital expenditure</li><li>• how CDs are funded, and</li><li>• how MRP charges are being calculated.</li></ul>	Head of Pensions and Treasury

8.	Detailed MRP calculations should be consistent with Treasury Management and budget reports.	Head of Pensions and Treasury
9.	The Council is prioritising the use of capital receipts to fund current and future CDs and has recently approved a more ambitious asset disposal strategy to generate additional capital receipts. However, future budget forecasts and financial modelling may need to reflect the fact that if sufficient capital receipts are not generated within anticipated timescales, any CDs not funded from capital receipts would attract MRP at 5% for the next 20 years.	Director of Finance
10	Improvements to the processes that support budget planning and management in adult social care services should be prioritized, to embed a consistent knowledge and use of systems; therefore minimizing inconsistent datasets, to better support service management and budget setting.	Director of Finance
11	Collective understanding about the cost components of adult social care budgets has significantly improved since 2021. This approach should now be extended so that the income element of the budget, particularly care charges and service-based grant income are equally well understood.	Director of Finance
12	Financial modelling used to predict the unit cost and demand for social care need to be kept under review to reflect Government changes and should be refined and updated as further information becomes available.	Director of Finance
13	Further work on demand modelling also need to be carried out across health and social services to ensure that current predictions of demand and future activity levels are robust.	Director of Finance
14	The Council needs to ensure that healthcare providers and commissioners make appropriate contributions both to the funding of individual care packages and to the more strategic aspects of service delivery.	Corporate Director of Resources
15	Financial modelling should be integrated across the Council, to recognize the potential impact that MTFS savings in other areas of spending (particularly housing) might have on the demand for adult social services.	Director of Finance
16	The Council should review its current workforce strategy and ensure that it becomes an employer of choice for adult services.	Corporate Director of Adult Social Care and Health
17	Going forward, the MTFS may need to develop a more transformational approach which builds on the approach already adopted in the recent review of eligibility criteria for adult social care.	Corporate Director of Resources

18	Implementation of the High Needs Management Recovery Plan (HNMRP) needs to be kept under regular review.	Corporate Director of Children's, Young People and Education
19	Corporate budgets and High Needs Management Recovery Plan implementation plans need to reflect the upfront investment required to realise longer term savings in High Needs provision.	Corporate Director of Children's, Young People and Education
20	Commissioning processes and contract monitoring arrangements should be sufficiently challenging for all service providers, with contract documentation that clearly sets out: <ul style="list-style-type: none"> <li>• the cost and quality of service the Council expects,</li> <li>• eligibility criteria, and</li> <li>• contract monitoring arrangements.</li> </ul>	Corporate Director of Children's, Young People and Education
21	The Council has significantly improved its understanding of how demand for services influences the revenue budgets in Children's services, but it needs to keep forecasting models under review. For example: <ul style="list-style-type: none"> <li>• forecast reductions in placement costs for children in care are not in line with national trends across the rest of the UK,</li> <li>• nationally, increases in reported numbers of children with disabilities (CWD) are also anticipated and the Council needs to work closely with local health services to model expected future demand</li> <li>• demand is also increasing for statutory child protection and safeguarding services, which needs to be recognized in future budgets</li> <li>• there needs to be a greater understanding about the impact that financial savings made in other parts of the Council, especially housing and homelessness services, might have on demand for children services.</li> </ul>	Corporate Director of Children's, Young People and Education
22	Recent improvements made in the working relationships between Children's services and the corporate finance team, and in the processes put in place to support effective budget management, need to become fully embedded in day-to-day service delivery. To facilitate this process, the Council has contracted directly with the DfE Financial Adviser for a further 12 months' support which should facilitate embedding their expertise into the Children's Services team.	Director of Finance
23	The Council should ensure that information in relation to staffing, budget management and forecasting is accurate and	Director of Finance

	up-to-date, and is embedded in accessible and user-friendly systems so that common data sets can be shared between Children's services and support functions such as HR, payroll and finance.	
24	The Council should consider strengthening early help and prevention services, to help reduce demand for care placements in the borough.	Corporate Director of Children's, Young People and Education
25	There is a well thought through sufficiency strategy for foster carers in the borough, and a transformation project to increase in-house foster care is now in place for 2023-24. A move to more in-house foster care could potentially reduce placement costs by 40 – 50%, so delivering this strategy should be a Council priority.	Corporate Director of Children's, Young People and Education
26	There is now a Direct Payment policy for the 0-17 CWD service, but take-up is relatively low and could be expanded.	Corporate Director of Children's, Young People and Education
27	Budget setting spreadsheets and financial modelling tools should be understandable by staff outside the corporate finance team, easy to use and maintain, and link back readily to Council reports.	Director of Finance
28	Financial modelling and budget reports should be clearer about anticipated growth, funding changes and expected savings and should ensure that this information is accurately and consistently presented to decision-makers.	Corporate Director of Resources
29	2023/24 budget reports could be made easier to understand by: <ul style="list-style-type: none"> <li>• highlighting key messages for members in the summary report</li> <li>• setting out savings and growth figures separately</li> <li>• setting out assumptions about funding changes in appendices, and</li> <li>• ensuring that all appendices are consistent with the summary report.</li> </ul>	Director of Finance
30	Financial modelling already underway to quantify budget gaps for 2023/24 and future years should, as a minimum, be extended to 2025/26 and the updated assumptions underpinning these plans should be included in budget reports.	Corporate Director of Resources

31	Financial modelling should take account of account of all cost pressures identified, including historical accounting issues and new and emerging financial risks.	Corporate Director of Resources
32	2023/24 budget reports need to be clear about unavoidable spending growth and the plans in place to manage demand-led items e.g., social care and utilities budgets, down to unavoidable levels.	Corporate Director of Resources
33	Until the Council's overall financial position has stabilised, any other proposals for revenue growth should be reconsidered, unless there is a clear expectation that these can generate additional savings.	Corporate Director of Resources
34	<p>Section 25 report should present a realistic assessment of the Council's current and expected financial position, and should be expanded to comply with the Local Government Act 2003 by reporting specifically on:</p> <ul style="list-style-type: none"> <li>• expected levels of General Fund balances and reserves,</li> <li>• all identified spending pressures (which should be quantified),</li> <li>• the s151 officer's opinion on the adequacy of those balances,</li> <li>• the split between earmarked reserves and working balances,</li> <li>• confirmation that working balances will be cash-backed,</li> <li>• any new earmarked reserves which need to be established, and</li> <li>• any proposed transfers to and from earmarked reserves.</li> </ul>	Corporate Director of Resources
35	To provide additional context for decision-makers, the section 25 report could also include information on levels of General Fund balances at neighbouring authorities, and CIPFA guidance on setting levels of balances and reserves.	Corporate Director of Resources
36	<p>Monthly budget monitoring reports should clearly set out the Council's target level of General Fund working balances and compare this to expected balances at the year end. If a significant shortfall is identified, the Council should as a priority either:</p> <ul style="list-style-type: none"> <li>• develop plans for bridging the gap, or</li> <li>• consider the requirement for additional Government support.</li> </ul>	Director of Finance
37	Current savings plans should be rationalised and consolidated, with any duplicated items removed. All savings plans should have nominated "owners" who are responsible for delivering	Director of Finance

	the savings identified within specified timescales set out in budget reports.	
38	Larger savings plans, say over £0.5m, should have detailed business cases which clearly identify the cost of delivering these anticipated savings, and are subject to robust scrutiny before being included in the budget.	Corporate Director of Resources
39	Progress on the delivery of major savings initiatives should be regularly reported to members in addition to progress in delivering target savings overall.	Corporate Director of Resources
40	The Council has successfully implemented transformational change in a number of areas but may need to extend this approach in order to develop more ambitious savings plans.	Corporate Director of Resources
41	The Council needs to put in place a much clearer process for identifying and accounting for Transformation costs, which only treats such costs as capital expenditure where they meet Government guidance criteria in full.	Director of Finance
42	To meet current Government guidelines, the Council should also ensure that any Transformation costs which are capitalised are financed from capital receipts and not borrowing.	Director of Commercial Investment & Capital
43	The Council should develop a Capital Strategy in line with the current requirements of CIPFA's Prudential Code. This Strategy should clearly set out how capital investment is prioritised and include a requirement for projects previously approved by members to be revisited in the light of the current financial position.	Director of Commercial Investment & Capital
44	An updated version of the rolling three-year capital programme should be presented to members for approval as part of 2023/24 budget reports.	Corporate Director of Resources
45	The Council's TMS should set out the assumptions and key risks underpinning expected changes to capital funding streams.	Head of Treasury and Pensions
46	The Council should aim to reduce its dependence on borrowing to fund capital investment, by: <ul style="list-style-type: none"> <li>• identifying sources of non-government grant funding, and</li> <li>• generating additional capital receipts from asset sales.</li> </ul>	Corporate Director of Resources
47	Information contained within the TMS and used to calculate key prudential indicators should be consistent internally and	Head of Treasury and Pensions

	with revenue budgets and capital spending plans approved by Full Council.	
48	<p>The TMS should include up to date financial information and clear performance targets for all types of treasury and non-treasury investments in terms of security, liquidity and yield. For example:</p> <ul style="list-style-type: none"> <li>• regarding loans to third parties, security arrangements, due diligence processes, and the arrangements in place for monitoring repayment and assessing the possibility of default</li> <li>• regarding investments in council companies, the arrangements for managing performance against financial and non-financial targets, and agreed exit strategies for non-performing companies</li> </ul>	Head of Treasury and Pensions
49	<p>The Council's TMS needs to be more explicit, and more realistic about:</p> <ul style="list-style-type: none"> <li>• whether new borrowing will represent external loans or utilisation of existing liquid resources</li> <li>• expected timings of any new external borrowing, and</li> <li>• whether this borrowing will be long or short term</li> <li>• the impact new loan debt will have on revenue debt charges and General Fund budgets in future years.</li> </ul>	Head of Treasury and Pensions
50	The Council should update its TMS, revenue budgets, and medium-term financial plans to reflect more up to date assumptions about future interest rates.	Head of Treasury and Pensions
51	<p>Given the expected increase in UK interest rates going forward, the Council should also consider the potential benefits of:</p> <ul style="list-style-type: none"> <li>• a debt reduction strategy, and</li> <li>• replacing short term, variable rate borrowing with long term, fixed rate loans where repayment profiles are matched against the expected useful life of the asset.</li> </ul>	Corporate Director of Resources
52	<p>The Council's published MRP policy should:</p> <ul style="list-style-type: none"> <li>• explain the MRP framework and calculation options as set out in current statutory and non-statutory guidance,</li> <li>• highlight any significant changes to the guidance since last year, and</li> </ul>	Director of Finance

	<ul style="list-style-type: none"> <li>• confirm that these requirements are being correctly applied.</li> </ul>	
53	The Council should review its MRP policy and underlying calculations, to confirm that the annual charge has been calculated in line with statutory and non-statutory guidance, and that realistic levels of MRP have been built into General Fund budgets.	Director of Finance
54	<p>Corporate guidance should be provided on key accounting areas such as the preparation and evidencing of:</p> <ul style="list-style-type: none"> <li>• bank reconciliations</li> <li>• other key reconciliation processes</li> <li>• bad debt write-offs, and</li> <li>• calculation of bad debt provisions at the year-end.</li> </ul>	Director of Finance
55	<p>Bank reconciliations should be completed weekly, with copies provided to the corporate finance team together with evidence confirming that:</p> <ul style="list-style-type: none"> <li>• each bank statement reconciles back to the ledger,</li> <li>• all suspense and holding account items have been cleared, and that,</li> <li>• cash flow forecasts used to make treasury management decisions have been updated as necessary.</li> </ul>	Director of Finance
56	<p>A “dashboard” process (or equivalent) should be established to confirm that:</p> <ul style="list-style-type: none"> <li>• feeder system reconciliations are undertaken monthly throughout the year,</li> <li>• any reconciling items are investigated,</li> <li>• mis-postings have been corrected, and</li> <li>• all suspense and holding account balances have been cleared.</li> </ul>	Director of Finance
57	Bad debt provisions should be calculated on a consistent basis, based on the age of the debt and a realistic assessment of collectability. As a general rule, based on practices that we have observed elsewhere, all debts over 5 years old should be written off and all debts over 2 years old should be at least partially provided for.	Director of Finance



58	The Council is carrying a significant amount of debt which is more than 7 years old and, although much of this is fully provided for, most of these debts should be written off.	Corporate Director of Resources
59	A Prepared by Client (PBC) list should be obtained from the audit team and used to ensure that a comprehensive set of working papers is produced each year.	Director of Finance
60	Templates should be introduced to ensure that working papers are prepared to a consistent standard and support all transactions, disclosures and balances in the Statement of Accounts.	Director of Finance
61	Closedown work should include: <ul style="list-style-type: none"> <li>• detailed review of year-end working papers at pre-audit stage</li> <li>• analytical review on all material transactions, disclosures and balances.</li> </ul>	Director of Finance
62	Working papers should specifically address new audit requirements on key accounting estimates for: <ul style="list-style-type: none"> <li>• land and property valuations</li> <li>• IAS 19 disclosures, and</li> <li>• any material provisions or accounting estimates.</li> </ul>	Director of Finance
63	Timely production of year-end accounts and in-year financial information should be a corporate priority going forward, with visible and effective leadership ensuring that: <ul style="list-style-type: none"> <li>• financial statements are published by 30 September each year, and</li> <li>• outturn reports are published on a regular basis throughout the year.</li> </ul>	Director of Finance
64	Closedown plans should be reviewed and updated to ensure that: <ul style="list-style-type: none"> <li>• the key tasks identified reflect all Code and PBC requirements,</li> <li>• all tasks are allocated to named individuals, and that,</li> <li>• as much work as possible is completed in advance of 31 March each year</li> </ul>	Director of Finance
65	Closedown work should be less dependent on a small number of staff within the corporate finance team by involving all	Corporate Director of Resources

	service-based finance staff as well as Exchequer and Treasury Management personnel.	
66	Staff briefings on year-end close should be developed and extended to include, for example, technical training on Code disclosures and audit requirements.	Director of Finance
67	Written guidance should be provided to all staff involved in year-end close.	Director of Finance
68	Project management arrangements should ensure that all audit queries are responded to promptly and comprehensively.	Director of Finance
69	Regular meetings between the Section 151 officer and the local external audit team, and regular progress reports to the Audit Committee, should be used to monitor both the production of year-end accounts and the progress being made by external audit.	Corporate Director of Resources
70	The published Statement of Accounts should either include the complete version of the Annual Government Statement, a summarised version to meet Code requirements, or, as a minimum, clear signposting as to where the AGS can be found.	Corporate Director of Resources
71	2021/22 pension fund accounts should be completed as soon as possible. The 2021/22 pension fund annual report should also be drafted and published as this is now overdue.	Head of Pensions and Treasury
72	Going concern disclosures in Note 1.2 should explain why the going concern assumption remains appropriate given the Council's current financial position.	Head of Pensions and Treasury
73	The Statement of Accounts should include credit risk disclosures on trade and loan debts, together with an aged analysis of debtors and summary information on debts past due date not yet impaired.	Director of Finance
74	To demonstrate that all relevant Code requirements have been met, the Council should complete CIPFA's detailed disclosure checklist each year.	Director of Finance
75	Spreadsheet-based cross-referencing and consistency checks should be extended to include cross-checks on: <ul style="list-style-type: none"> <li>• movements in useable and unusable reserves</li> <li>• the Expenditure and Funding Account, and</li> <li>• the subjective analysis of Net Cost of Services in Note 1C.</li> </ul>	Director of Finance

76	Some complex accounting matters have been outstanding for several years. Resolving these matters, and making appropriate adjustments to prior year's financial statements, should be regarded as a priority.	Corporate Director of Resources
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